

STATE OF NEW YORK

6588--B

2019-2020 Regular Sessions

IN SENATE

June 17, 2019

Introduced by Sens. BROOKS, BOYLE -- read twice and ordered printed, and when printed to be committed to the Committee on Rules -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee

AN ACT authorizing the commissioner of education to appoint a monitor to oversee the Wyandanch union free school district and establishing the powers and duties of the monitor; and providing for the repeal of such provisions upon expiration thereof

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. Definitions. For the purposes of this act:
2 (a) "Monitor" shall mean the person appointed pursuant to section two
3 of this act.
4 (b) "Board of education" or "board" shall mean the board of education
5 of the Wyandanch union free school district.
6 (c) "Superintendent" shall mean the superintendent of the Wyandanch
7 union free school district.
8 (d) "Commissioner" shall mean the commissioner of education.
9 (e) "School district" or "district" shall mean the Wyandanch union
10 free school district.
11 (f) "Comptroller" shall mean the state comptroller.
12 (g) "Relatives" shall mean a Wyandanch union free school district
13 board member's spouse, domestic partner, child, stepchild, stepparent,
14 or any person who is a direct descendant of the grandparents of the
15 current board member or of the board member's spouse or domestic part-
16 ner.
17 § 2. Appointment. (a) The commissioner of education shall appoint a
18 monitor, subject to appropriation, to provide direct oversight of the
19 fiscal policies, practices, programs and decisions of the school
20 district, the board of education and the superintendent. The commission-

EXPLANATION--Matter in italics (underscored) is new; matter in brackets [-] is old law to be omitted.

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1 er of education shall provide the monitor with technical support and
2 assistance for the purposes of carrying out his or her duties under this
3 act, if requested by the monitor. The monitor shall serve at the pleas-
4 ure of the commissioner of education.

5 (b) The monitor shall be paid a fixed salary set by the commissioner
6 of education and shall be reimbursed for actual and necessary expenses
7 incurred in the performance of his or her duties including travel and
8 supplies. The costs associated with the implementation of this act shall
9 be borne by the state and shall be paid through a state appropriation.

10 (c) The monitor shall be a non-voting ex-officio member of the school
11 board. The monitor shall be an individual who is not a resident or
12 employee of the school district or a relative of board members of the
13 school district at the time of his or her appointment. The monitor shall
14 have experience in school district finances and, to the extent practi-
15 cal, shall have experience in one or more of the following areas:

- 16 (i) elementary and secondary education;
17 (ii) the operation of school districts in New York;
18 (iii) educating students with disabilities; or
19 (iv) educating English language learners.

20 § 3. (a) The monitor shall be entitled to attend all meetings of the
21 board, including executive sessions; provided however, such monitor
22 shall not be considered for purposes of establishing a quorum of the
23 board. The school district shall fully cooperate with any monitor
24 appointed by the commissioner of education, including but not limited to
25 providing such monitor with access to any necessary documents and
26 records of the district including access to electronic information
27 systems, databases and planning documents, consistent with all applica-
28 ble state and federal statutes including but not limited to the Family
29 Educational Rights and Privacy Act (FERPA) (20 U.S.C. § 1232g) and
30 section 2-d of the education law.

31 (b) The board, in consultation with the monitor, shall adopt a
32 conflict of interest policy that complies with all existing applicable
33 laws and regulations and ensures that its board members act in the
34 school district's best interest and comply with applicable legal
35 requirements. The conflict of interest policy shall include, but not be
36 limited to:

37 (i) a definition of the circumstances that constitute a conflict of
38 interest;

39 (ii) procedures for disclosing a conflict of interest to the board;

40 (iii) a requirement that the person with the conflict of interest not
41 participate in board deliberation or vote on the matter giving rise to
42 such conflict, provided that nothing in this subdivision shall prohibit
43 the board from requesting that the person with the conflict of interest
44 present information as background or answer questions at a board meeting
45 prior to the commencement of deliberations or voting relating thereto;

46 (iv) a prohibition against any attempt by the person with the conflict
47 to influence improperly the deliberation or voting on the matter giving
48 rise to such conflict; and

49 (v) a requirement that the existence and resolution of the conflict be
50 documented in the board's records, including in the minutes of any meet-
51 ing at which the conflict was discussed or voted upon.

52 § 4. Financial plan. The financial plan shall be hereinafter known as
53 the "plan". (a) No later than November first, two thousand nineteen, the
54 board, in consultation with the monitor, shall develop a proposed finan-
55 cial plan for the two thousand nineteen--two thousand twenty school year
56 and the four subsequent school years. The financial plan shall ensure

1 that annual aggregate operating expenses shall not exceed annual aggregate operating revenues for such school year and that the major operating funds of the district be balanced in accordance with generally accepted accounting principles. The financial plan shall include statements of all estimated revenues, expenditures, and cash flow projections of the district.

7 (b) Prior to submitting the proposed plan to the monitor for review and approval of the monitor, the board of education shall conduct a public hearing on the plans and consider the input of the community. The proposed plan shall be made public on the district's website at least three business days before such public hearing. Once the proposed financial plan has been adopted by the board of education, such plan shall be submitted to the monitor for final approval.

14 (c) No later than fifteen calendar days after submitting the proposed plan to the monitor, unless the monitor needs additional information to make an informed decision, the monitor shall approve or disapprove the financial plan. In the event the monitor shall disapprove such plan, the monitor shall promptly provide the board written notice of its reasons for disapproval. Within fifteen calendar days from the receipt of such notice, the board shall modify the rejected plan. If the modified plan is approved by the monitor, the board of education shall adopt and implement such plan. If the modified plan is not approved by the monitor, the monitor shall impose a plan of his or her own formulation, and the board shall then adopt and implement such plan. The final financial plan shall be made available to the public, including on the district's website, at least three business days after adoption.

27 § 5. Fiscal and operational oversight by the commissioner of education.

29 (a) The board of education shall annually submit the school district's proposed budget for the next succeeding school year to the monitor no later than 45 days before the date scheduled for the school district's budget vote. The monitor shall review the proposed budget to ensure that it is balanced within the context of revenue and expenditure estimates and mandated programs and, to the greatest extent possible, is consistent with the financial plan. The monitor shall present its findings to the board of education no later than 30 days prior to the date scheduled for the school district's budget vote. The board of education, with the approval of the monitor, shall make adjustments to the proposed budget consistent with any recommendations made by the monitor. The school district shall make available on the district's website: the initial proposed budget; the monitor's findings; and the final proposed budget prior to the date of the school district's budget vote. Nothing in this act shall be construed to abrogate the duties and responsibilities of the school district consistent with applicable state law and regulations.

46 (b) The district shall provide quarterly reports to the monitor and annual reports to the commissioner and comptroller on the fiscal and operational status of the school district to ensure that it maintains a balanced budget in accordance with subdivision (a) of this section. In addition, the monitors shall provide an annual report to the commissioner and comptroller on all contracts that the district entered into throughout the year.

53 (c) The monitor shall have the power to approve or disapprove the appointment of a superintendent by the board of education. If the monitor disapproves of the appointment, then the board shall recommend a new

1 candidate for the monitor to approve or disapprove until an appointment
2 is approved by the monitor.

3 (d) The monitor shall have the authority to approve or deny all travel
4 outside the district paid for by the school district.

5 (e) The monitor shall have authority to approve or deny all contracts
6 and expenditures of the district, except for collective bargaining
7 agreements negotiated in accordance with article 14 of the civil service
8 law.

9 (f) The monitor shall work with the district's shared decision-making
10 committee formed in accordance with part 100.11 of the commissioner of
11 education's regulations in developing district goals, implementation of
12 district priorities or budgetary recommendations.

13 (g) The monitor shall assist in resolving any disputes and conflicts,
14 included but not limited to, those between the superintendent and the
15 board of education and among the members of the board of education.

16 (h) The monitor shall attempt to engage in cost saving measures
17 including, but not limited to, shared service agreements.

18 § 6. This act shall take effect immediately and shall expire June 30,
19 2024, when upon such date the provisions of this act shall be deemed
20 repealed.